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116TH CONGRESS
1ST SESSION
116TH CONGRESS
15T SESSION

To amend the Internal Revenue Code of 1986 to provide for the issuance of exempt facility bonds for qualified carbon dioxide capture facilities.

## IN THE <u>SENATEHOUSE</u> OF <u>THE UNITED</u> <u>STATES</u>REPRESENTATIVES

June 10 July 19, 2019

Mr. Bennet (for himself and Mr. PORTMAN) BURCHETT introduced the following bill; which was read twice and referred to the Committee on Finance Ways and Means

## A BILL

To amend the Internal Revenue Code of 1986 to provide for the issuance of exempt facility bonds for qualified carbon dioxide capture facilities.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- This Act may be cited as the "Carbon Capture Im-5 provement Act of 2019".

## 6 SEC. 2. FINDINGS.

| 7  | Congress finds the following:                         |
|----|---|
| 8  | (1) Capture and long-term storage of carbon di-       |
| 9  | oxide from coal, natural gas, and biomass-fired       |
| 10 | power plants, as well as from industrial sectors such |

as oil refining and production of fertilizer, cement, and ethanol, can help protect the environment while improving the economy and national security of the United States.

- (2) The United States is a world leader in the field of carbon dioxide capture and long-term storage, as well as the beneficial use of carbon dioxide in enhanced oil recovery operations, with many manufacturers and licensors of carbon dioxide capture technology based in the United States.
- (3) While the prospects for large-scale carbon capture in the United States are promising, costs remain relatively high. Lowering the financing costs for carbon dioxide capture projects would accelerate the deployment of this technology, and if the captured carbon dioxide is subsequently sold for industrial use, such as for use in enhanced oil recovery operations, the economic prospects are further improved.
- (4) Since 1968, tax-exempt private activity bonds have been used to provide access to lower-cost financing for private businesses that are purchasing new capital equipment for certain specified environmental facilities, including facilities that reduce, re-

| 1  | cycle, or dispose of waste, pollutants, and hazardous |
|----|---|
| 2  | substances.   |
| 3  | (5) Allowing tax-exempt financing for the pur-        |
| 4  | chase of capital equipment that is used to capture    |
| 5  | carbon dioxide will reduce the costs of developing    |
| 6  | carbon dioxide capture projects, accelerate their de- |
| 7  | ployment, and, in conjunction with carbon dioxide     |
| 8  | utilization and long-term storage, help the United    |
| 9  | States meet critical environmental, economic, and     |
| 10 | national security goals.                              |
| 11 | SEC. 3. CARBON DIOXIDE CAPTURE FACILITIES.            |
| 12 | (a) IN GENERAL.—Section 142 of the Internal Rev-      |
| 13 | enue Code of 1986 is amended—                         |
| 14 | (1) in subsection (a)—                                |
| 15 | (A) in paragraph (14), by striking "or" at            |
| 16 | the end,  |
| 17 | (B) in paragraph (15), by striking the pe-            |
| 18 | riod at the end and inserting ", or", and             |
| 19 | (C) by adding at the end the following new            |
| 20 | paragraph:  |
| 21 | "(16) qualified carbon dioxide capture facili-        |
| 22 | ties.", and   |
| 23 | (2) by adding at the end the following new sub-       |
| 24 | section:  |

| 1  | "(n) QUALIFIED CARBON DIOXIDE CAPTURE FACIL-         |
|----|--|
| 2  | ITY.—  |
| 3  | "(1) IN GENERAL.—For purposes of subsection          |
| 4  | (a)(16), the term 'qualified carbon dioxide capture  |
| 5  | facility' means the eligible components of an indus- |
| 6  | trial carbon dioxide facility.                       |
| 7  | "(2) DEFINITIONS.—In this subsection:                |
| 8  | "(A) ELIGIBLE COMPONENT.—                            |
| 9  | "(i) IN GENERAL.—The term 'eligible                  |
| 10 | component' means any equipment installed             |
| 11 | in an industrial carbon dioxide facility that        |
| 12 | satisfies the requirements under paragraph           |
| 13 | (3) and is—  |
| 14 | "(I) used for the purpose of cap-                    |
| 15 | ture, treatment and purification, com-               |
| 16 | pression, transportation, or on-site                 |
| 17 | storage of carbon dioxide produced by                |
| 18 | the industrial carbon dioxide facility,              |
| 19 | or   |
| 20 | "(II) integral or functionally re-                   |
| 21 | lated and subordinate to a process de-               |
| 22 | scribed in section 48B(c)(2), deter-                 |
| 23 | mined by substituting 'carbon dioxide'               |
| 24 | for 'carbon monoxide' in such section                |

| 1  | "(B) INDUSTRIAL CARBON DIOXIDE FACIL-        |
|----|--|
| 2  | ITY.—  |
| 3  | "(i) IN GENERAL.—Except as pro-              |
| 4  | vided in clause (ii), the term 'industrial   |
| 5  | carbon dioxide facility' means a facility    |
| 6  | that emits carbon dioxide (including from    |
| 7  | any fugitive emissions source) that is cre-  |
| 8  | ated as a result of any of the following     |
| 9  | processes:                                   |
| 10 | "(I) Fuel combustion.                        |
| 11 | "(II) Gasification.                          |
| 12 | "(III) Bioindustrial.                        |
| 13 | "(IV) Fermentation.                          |
| 14 | "(V) Any manufacturing industry              |
| 15 | described in section $48B(c)(7)$ .           |
| 16 | "(ii) EXCEPTIONS.—For purposes of            |
| 17 | clause (i), an industrial carbon dioxide fa- |
| 18 | cility shall not include—                    |
| 19 | "(I) any geological gas facility             |
| 20 | (as defined in clause (iii)), or             |
| 21 | "(II) any air separation unit                |
| 22 | that—  |
| 23 | "(aa) does not qualify as                    |
| 24 | gasification equipment, or                   |

| 1  | "(bb) is not a necessary                           |
|----|--|
| 2  | component of an oxy-fuel com-                      |
| 3  | bustion process.                                   |
| 4  | "(iii) GEOLOGICAL GAS FACILITY.—                   |
| 5  | The term 'geological gas facility' means a         |
| 6  | facility that—                                     |
| 7  | "(I) produces a raw product con-                   |
| 8  | sisting of gas or mixed gas and liquid             |
| 9  | from a geological formation,                       |
| 10 | "(II) transports or removes im-                    |
| 11 | purities from such product, or                     |
| 12 | "(III) separates such product                      |
| 13 | into its constituent parts.                        |
| 14 | "(3) CAPTURE AND STORAGE REQUIREMENT.—             |
| 15 | "(A) IN GENERAL.—Subject to subpara-               |
| 16 | graph (B), the eligible components of an indus-    |
| 17 | trial carbon dioxide facility shall have a capture |
| 18 | and storage percentage (as determined under        |
| 19 | subparagraph (C)) that is equal to or greater      |
| 20 | than 65 percent.                                   |
| 21 | "(B) EXCEPTION.—In the case of an in-              |
| 22 | dustrial carbon dioxide facility with a capture    |
| 23 | and storage percentage that is less than 65 per-   |
| 24 | cent, the percentage of the cost of the eligible   |
| 25 | components installed in such facility that may     |

| 1  | be financed with tax-exempt bonds may not be  |
|----|---|
| 2  | greater than the capture and storage percent- |
| 3  | age.  |
| 4  | "(C) CAPTURE AND STORAGE PERCENT-             |
| 5  | AGE.—   |
| 6  | "(i) IN GENERAL.—Subject to clause            |
| 7  | (ii), the capture and storage percentage      |
| 8  | shall be an amount, expressed as a per-       |
| 9  | centage, equal to the quotient of—            |
| 10 | "(I) the total metric tons of car-            |
| 11 | bon dioxide annually captured, trans-         |
| 12 | ported, and injected into—                    |
| 13 | "(aa) a facility for geologic                 |
| 14 | storage, or                                   |
| 15 | "(bb) an enhanced oil or gas                  |
| 16 | recovery well followed by geologic            |
| 17 | storage, divided by                           |
| 18 | "(II) the total metric tons of car-           |
| 19 | bon dioxide which would otherwise be          |
| 20 | released into the atmosphere each             |
| 21 | year as industrial emission of green-         |
| 22 | house gas if the eligible components          |
| 23 | were not installed in the industrial          |
| 24 | carbon dioxide facility.                      |

| 1       | "(ii) LIMITED APPLICATION OF ELIGI-                         |
|---------|---|
| 2       | BLE COMPONENTS.—In the case of eligible                     |
| 3       | components that are designed to capture                     |
| 4       | carbon dioxide solely from specific sources                 |
| 5       | of emissions or portions thereof within an                  |
| 6       | industrial carbon dioxide facility, the cap-                |
| 7       | ture and storage percentage under this                      |
| 8       | subparagraph shall be determined based                      |
| 9       | only on such specific sources of emissions                  |
| 10      | or portions thereof.".                                      |
| 11      | (b) VOLUME CAP.—Section 146(g)(4) of such Code              |
| 12 is a | mended by striking "paragraph (11) of section 142(a)        |
| 13 (rel | ating to high-speed intercity rail facilities)" and insert- |
| 14 ing  | "paragraph (11) or (16) of section 142(a)".                 |
| 15      | (c) CLARIFICATION OF PRIVATE BUSINESS USE.—                 |
| 16 Sec  | etion 141(b)(6) of such Code is amended by adding at        |
| 17 the  | end the following new subparagraph:                         |
| 18      | "(C) CLARIFICATION RELATING TO QUALI-                       |
| 19      | FIED CARBON DIOXIDE CAPTURE FACILITIES.—                    |
| 20      | For purposes of this subsection, the sale of car-           |
| 21      | bon dioxide produced by a qualified carbon di-              |
| 22      | oxide capture facility (as defined in section               |
| 23      | 142(n)) which is owned by a governmental unit               |
| 24      | shall not constitute private business use.".                |

1 (d) EFFECTIVE DATE.—The amendments made by 2 this section shall apply to obligations issued after Decem-3 ber 31, 2019.

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